

# ITALY FOOD, RESOURCE, AND COMMODITY ASSURANCE ACT

Scarcity is a Policy Choice

Parlamento Italiano, XIX legislatura, 2026 Session

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## PARLAMENTO ITALIANO

XIX legislatura, 2026 Sessione

### DISEGNO DI LEGGE / DRAFT BILL

PRESENTATO DA \_\_\_\_\_ (Membri del Parlamento Italiano)

INTRODUCED BY \_\_\_\_\_ (Members of the Italian Parliament)

CONCERNENTE L'ISTITUZIONE DELL'AUTORITÀ ITALIANA DI  
ASSICURAZIONE ALIMENTARE, DELLE RISORSE E DEI BENI DI  
PRIMA NECESSITÀ

CONCERNING THE ESTABLISHMENT OF THE ITALIAN FOOD, RESOURCE,  
AND COMMODITY ASSURANCE PROGRAMME

### UNA LEGGE / AN ACT

## LONG TITLE / TITOLO LUNGO

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LEGGE DELLA REPUBBLICA ITALIANA CONCERNENTE L'ASSICURAZIONE PUBBLICA DELL'ACCESSO AI BENI ALIMENTARI, ALLE RISORSE E AI BENI DI PRIMA NECESSITÀ AL COSTO DI PRODUZIONE

AN ACT OF THE ITALIAN REPUBLIC concerning the establishment of the Italian Food, Resource, and Commodity Assurance Authority (Autorità italiana di assicurazione alimentare, delle risorse e dei beni di prima necessità, "AIAARB") as a public entity (ente pubblico) under the operational coordination of the Cassa Depositi e Prestiti S.p.A. (CDP), modelled on the Italian public-financial-institution tradition; the provision of universal at-cost access to a defined basket of staple food, household, and basic-commodity goods for every person ordinarily resident in the Italian Republic, identified by Codice Fiscale, distributed through INPS, the Servizio Sanitario Nazionale (SSN) via the Tessera Sanitaria, the SPID federated digital-identity system, the CIE electronic identity card, and the Bancoposta network of Poste Italiane; coordination with the 20 Italian regioni through Regional Delivery Units; partnership with Banco Alimentare (Fondazione Banco Alimentare ETS, FBA), Caritas Italiana, Croce Rossa Italiana, and Comunità di Sant'Egidio for food-aid coordination; coordination with the Ministero dell'Agricoltura, della Sovranità Alimentare e delle Foreste (MASAF) + AGEA for agricultural-market integration; coordination with the Alleanza delle Cooperative Italiane (Agci + Confcooperative + Legacoop) for cooperative-sector procurement; explicit declination to establish any new Italian IRPEF (Imposta sul Reddito delle Persone Fisiche), IRES (Imposta sul Reddito delle Società), IVA (Imposta sul Valore Aggiunto), IRAP (Imposta Regionale sulle Attività Produttive), accisa, or other Italian tax of any kind for the funding of the Authority; explicit

preservation of the Banca d'Italia, INPS, the SSN, CDP (beyond authorised coordination), MASAF, AGEA, and all other existing Italian institutions; consistency with the Costituzione della Repubblica Italiana (1948), particularly Articolo 1 (Republic founded on labour), Articolo 41 (private economic initiative is free), Articolo 42 (property rights), Articolo 43 (collective coordination for general utility), and Articolo 47 (popular access to ownership); consistency with the philosophical heritage of the Costituente cross-party settlement (De Gasperi, Togliatti, Calamandrei, Einaudi), the Resistenza italiana of 1943-1945, the Festa della Repubblica of 2 giugno 1946, the IRI and Cassa per il Mezzogiorno institutional tradition, the Adriano Olivetti and Enrico Mattei industrial-policy lineage, and the Legacoop 1886 cooperative founding heritage; and provision for connected purposes.

## LEGISLATIVE ROUTING NOTE

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This Disegno di legge is structured for introduction in either chamber of the Parlamento Italiano under the standard Italian parliamentary routing (Articolo 70 della Costituzione, perfetto bicameralismo). The text proceeds through both the Senato della Repubblica and the Camera dei Deputati in identical terms until adopted. Following adoption, the text is signed by the Presidente della Repubblica and promulgated, then published in the Gazzetta Ufficiale della Repubblica Italiana (Articoli 73 e 74 della Costituzione). Constitutional review by the Corte Costituzionale is available on application by qualified petitioners under Articolo 134 della Costituzione. The institutional offices named in this Act are cited by office, not by personal incumbent, to permit durable application irrespective of coalition rotations.

## FINDINGS

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The Parlamento Italiano, having considered the operational record of the Cassa Depositi e Prestiti (CDP), of the Bismarck-equivalent Italian social-protection settlement codified through INPS and the SSN, of the IRI institutional tradition (1933-2002), of the Cassa per il Mezzogiorno (1950-1992), of the Alleanza delle Cooperative Italiane (39,000 cooperatives, 1.2 million workers, EUR 140 billion revenue, 12+ million members), and of Banco Alimentare since 1989, finds:

(1) THE QUESTION HAS ALREADY BEEN SETTLED IN ITALIAN INSTITUTIONAL PRACTICE. The Costituzione della

Repubblica Italiana of 1948 settled the question of whether the Italian Republic provides for the basic welfare of its members. Articolo 1 declares Italy a democratic Republic founded on labour. Articolo 41 establishes the free exercise of private economic initiative subject to social-utility constraints.

Articolo 42 recognises and guarantees private property with expropriation possible for general interest. Articolo 43 explicitly permits collective coordination of enterprises of pre-eminent general interest. Articolo 47 favours popular access to ownership of housing, direct cultivation, and equity investment in the country's large productive complexes. The IRI institutional tradition

(1933-2002), the Cassa per il Mezzogiorno (1950-1992), the post-war Republican settlement under De Gasperi and Einaudi, and the Mattei-era ENI state-coordinated energy strategy together constitute the Italian institutional lineage for state-coordinated industrial and welfare policy. The question this Act resolves is the operational extension of these settled Italian institutional commitments to the basic-needs commodity layer at production cost.

(2) THE INSTITUTIONAL CHASSIS ALREADY EXISTS. The Cassa Depositi e Prestiti (CDP), with 2024 net assets of EUR 30 billion, is the natural Italian chartering chassis for sovereign-anchored long-horizon programmes. The Banca d'Italia operates within the Eurosystem. INPS administers Italian universal social-protection at household scale. The Servizio Sanitario Nazionale (SSN) under Law 833/1978 delivers universal health coverage through the regional ASL. The Codice Fiscale identifies every Italian resident. SPID, CIE, and Bancoposta constitute the operational digital-state and distribution infrastructure. No new institutions are required. No new tax instruments are required. This Act coordinates and extends what already exists.

(3) THE FOOD-AID DEMAND IS STRUCTURAL, NOT INCIDENTAL.

Banco Alimentare (Fondazione Banco Alimentare ETS), founded 1989 and operating with the Italian Episcopal Conference partnership, Caritas Italiana, Croce Rossa Italiana, and Comunità di Sant'Egidio collectively constitute the load-bearing Italian food-aid network. The demand has grown structurally over decades, reflecting persistent food-precarity that incidental charitable response cannot resolve. This Act coordinates with the existing food-aid networks rather than replacing them; the networks become delivery partners for the Authority rather than primary structural responders.

(4) ITALIAN AGRICULTURAL PRODUCTIVE CAPACITY EXCEEDS DOMESTIC NUTRITIONAL DEMAND IN MAJOR CATEGORIES.

Italy is one of the largest agricultural producers in the European Union and the world's largest wine producer in several recent years. Italy is a net agricultural exporter for several core commodity categories. The constraint on universal at-cost food access is therefore not productive capacity. The constraint is distribution architecture. This Act

resolves the distribution-architecture constraint without altering Italian productive capacity or private agricultural ownership.

(5) THE AUTHORITY OPERATES AT PRODUCTION COST. Per Universal Foundational Citation (G), this Act does not constitute state ownership of the means of production. The Authority contracts with Italian private producers, Italian private distributors, Italian private logistics operators, and Italian private processors at production cost plus a reasonable distribution allowance. The Italian private market for premium, luxury, custom, regional, and specialty goods continues without restriction consistent with Articolo 41 della Costituzione. The model is the U.S. Defense Commissary Agency under 10 USC Section 2484, operational at-cost since 1867 (158 years of continuous evidence per Universal Foundational Citation E).

(6) THE CODICE FISCALE IS THE LOAD-BEARING DISTRIBUTION IDENTIFIER. The 16-character Codice Fiscale, assigned at birth or first residence registration by the Agenzia delle Entrate, is the universal Italian identifier and is linked to the Tessera Sanitaria, SPID, CIE, and INPS records. The Authority leverages this existing universal-distribution architecture rather than creating a parallel identifier system.

(7) THE REGIONAL DELIVERY UNITS COORDINATE WITH THE 20 ITALIAN REGIONI. The fifteen ordinary regioni (Piemonte, Lombardia, Veneto, Liguria, Emilia-Romagna, Toscana, Umbria, Marche, Lazio, Abruzzo, Molise, Campania, Puglia, Basilicata, Calabria) and the five special-statute regioni (Valle d'Aosta, Trentino-Alto Adige, Friuli-Venezia Giulia, Sicilia, Sardegna) operate twenty Regional Delivery Units coordinating with the regional Giunte and Consigli regionali and with the regional offices of AGEA and the regional Banco Alimentare networks. The five

special-statute regioni carry additional autonomy provisions per their respective statuti speciali.

(8) THE COSTITUZIONE ARTICLE 41 + ARTICLE 43 MIXED-ECONOMY FRAMEWORK IS DIRECTLY APPLICABLE. Articolo 41 establishes the free exercise of private economic initiative. Articolo 43 explicitly permits collective coordination of enterprises of pre-eminent general interest. Together, these articles establish the Italian constitutional mixed-economy framework that combines free private initiative with state-coordinated public-interest enterprises and cooperative-form enterprises. This Act operates entirely within that mixed-economy framework. The constitutional anchor is not novel. The operational extension is.

(9) THE MEZZOGIORNO COORDINATION TRADITION ANCHORS THE SOUTHERN-REGIONI FOCUS. The Cassa per il Mezzogiorno (1950-1992) established the historical Italian institutional precedent for regionally-targeted state-coordinated development programmes. The Regional Delivery Units of the eight Mezzogiorno regioni (Abruzzo, Molise, Campania, Puglia, Basilicata, Calabria, Sicilia, Sardegna) carry additional just-transition coordination support reflecting the persistent North-South gradient that Universal Foundational Citation (C) and Universal Foundational Citation (D) document as load-bearing for Italian population-health stratification.

(10) THE ALLEANZA DELLE COOPERATIVE ITALIANE IS LOAD-BEARING. 39,000 active cooperatives operate in Italy under the Alleanza delle Cooperative Italiane coordination of Agci + Confcooperative + Legacoop, employing 1.2 million workers, generating EUR 140 billion in annual revenue, and representing over 12 million members (over one in five Italians). Legacoop was founded 1886; Confcooperative emerged in the late 19th century; together with Agci they constitute the historic Italian cooperative

movement. The Authority coordinates with the existing Alleanza delle Cooperative network for last-mile distribution and for procurement of Italian-cooperative-produced commodity supply.

(11) UNIVERSAL FOUNDATIONAL CITATION (A): THE REPLICATION THRESHOLD. Per Universal Foundational Citation (A), the global humanoid-robotics ecosystem entered the sub-USD-30,000 inflection during Q4 2025 through Q2 2026. Casey Handmer's seven-blog-post replication-threshold canon establishes the operational gradient against which Italian productive-capacity policy must now be calibrated. This Act establishes the food-and-commodity-assurance floor that catches Italian workers and households when the replication-threshold transition restructures Italian employment patterns under Universal Foundational Citation (F).

(12) UNIVERSAL FOUNDATIONAL CITATION (B): THE ARITHMETIC. Per Universal Foundational Citation (B), the U.S. food-system arithmetic establishes that USD 32 billion ends domestic hunger against USD 496 billion in annual food-industry markup over production cost, a 15-times ratio. The Italian parallel: Italian agricultural productive capacity substantially exceeds Italian nutritional demand in major categories (Italy is a net agricultural exporter for wheat, durum wheat, wine, olive oil, and several other core commodities); Italian food-precarity resolves at a marginal fraction of total INPS and SSN annual expenditure. The arithmetic is not contested. The arithmetic is unread.

(13) UNIVERSAL FOUNDATIONAL CITATION (C): THE GRADIENT. Per Universal Foundational Citation (C), the Marmot quartet establishes that hierarchy itself kills across four research programmes, six decades, and three species. The gap is the gradient. This Act removes the basic-needs stratification at the layer at which the Marmot quartet finds most aggressive damage. The North-South Mezzogiorno gradient in Italy is the load-bearing Italian parallel.

(14) UNIVERSAL FOUNDATIONAL CITATION (E): THE

**HISTORICAL RECORD ALREADY RESOLVES THE QUESTION ON**

ROMAN AND ITALIAN GROUND. Per Universal

Foundational Citation (E), at-cost civic

provisioning has 158 years of U.S. commissary

evidence, 400 years of Roman annona civica

operation, and the Tabula Alimentaria Veleia (CIL

XI 1147) surviving at the Parma Museum as the

bronze documentary evidence of the Nerva alimenta

operational accounting. Veleia itself is in

modern-day Emilia-Romagna, Italy. The Roman annona

civica under Augustus from 30 BC and the Nerva

alimenta from 96-98 AD constitute the deepest

historical-institutional precedent for Italian

state-coordinated basic-needs provisioning, dating

back to a continuous Italian-soil institutional

tradition spanning over two millennia. The Italian

Republican settlement of 1948 is the modern

constitutional codification of this longest-

continuous European tradition of state-coordinated

civic provisioning. The mechanism is operationally

validated.

## DEFINITIONS

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In this Act:

"Authority" means the Autorità italiana di assicurazione alimentare, delle risorse e dei beni di prima necessità (Italian Food, Resource, and Commodity Assurance Authority), abbreviated AIAARB, established under Title I as a public entity (ente pubblico) under the operational coordination of the Cassa Depositi e Prestiti S.p.A.

"AIAARB" means the Authority.

"CDP" means the Cassa Depositi e Prestiti S.p.A.

"Banca d'Italia" means the Italian central bank within the Eurosystem.

"Codice Fiscale" means the 16-character Italian tax identification code issued by the Agenzia delle Entrate.

"SPID" means the Sistema Pubblico di Identità Digitale.

"CIE" means the Carta d'Identità Elettronica.

"INPS" means the Istituto Nazionale della Previdenza Sociale.

"SSN" means the Servizio Sanitario Nazionale.

"ASL" means an Azienda Sanitaria Locale (regional health authority).

"Tessera Sanitaria" means the Italian health card linked to the Codice Fiscale.

"MASAF" means the Ministero dell'Agricoltura, della Sovranità Alimentare e delle Foreste.

"AGEA" means the Agenzia per le Erogazioni in Agricoltura.

"Alleanza delle Cooperative" means the Alleanza delle Cooperative Italiane coordinating Agci + Confcooperative + Legacoop.

"Regioni" means the twenty Italian regional governments: the fifteen ordinary regioni (Piemonte, Lombardia, Veneto, Liguria, Emilia-Romagna, Toscana, Umbria, Marche, Lazio, Abruzzo, Molise, Campania, Puglia, Basilicata, Calabria) and the five special-statute regioni (Valle d'Aosta, Trentino-Alto Adige, Friuli-Venezia Giulia, Sicilia, Sardegna).

"Regional Delivery Unit" (Unità Regionale di Consegna) means the operational arm of the Authority established in each regione under Title III.

"Ordinary resident" means a person whose principal residence is in the Italian Republic for purposes of Italian residency registration under the rules of INPS and the Anagrafe Nazionale della Popolazione Residente (ANPR), including all Italian citizens ordinarily resident, EU nationals exercising their freedom-of-movement rights, and third-country nationals holding a valid Italian permesso di soggiorno.

"At-cost" means production cost plus a reasonable distribution allowance, calculated on the model of the U.S. Defense Commissary Agency under 10 USC Section 2484 (production cost plus 5 percent surcharge for facility maintenance), adjusted for Italian operating conditions.

"PNRR" means the Piano Nazionale di Ripresa e Resilienza (Italian National Recovery and Resilience Plan, EUR 194.4 billion).

"Costituzione" means the Costituzione della Repubblica Italiana of 1 January 1948.

TITLE I. THE AUTHORITY

#### **ARTICLE 1. ESTABLISHMENT**

There is established the Autorità italiana di assicurazione alimentare, delle risorse e dei beni di prima necessità (Italian Food, Resource, and Commodity Assurance Authority, "AIAARB"), as a public entity (ente pubblico) under the operational coordination of the Cassa Depositi e Prestiti S.p.A., accountable to the Parlamento Italiano.

## ARTICLE 2. MISSION

The mission of the Authority is to ensure universal at-cost access to a defined basket of staple food, household, and basic-commodity goods for every person ordinarily resident in the Italian Republic. The Authority operates as the distribution-coordination chassis. The Authority does not own or operate Italian farms, Italian processing facilities, Italian logistics infrastructure, or Italian retail outlets.

## ARTICLE 3. GOVERNANCE

The Authority is governed by a Consiglio di amministrazione of fifteen members:

- (1) The Amministratore Delegato della Cassa Depositi e Prestiti, ex officio, who chairs the Consiglio;
- (2) The Presidente dell'INPS, ex officio;
- (3) The Presidente dell'Istituto Superiore di Sanità (ISS), ex officio;
- (4) The Presidente dell'AGEA, ex officio;
- (5) The Presidente dell'Istituto Nazionale di Statistica (Istat), ex officio;
- (6) Three amministratori appointed by the Camera dei Deputati;
- (7) Two amministratori appointed by the Senato della Repubblica;
- (8) One amministratore appointed by the Consiglio Nazionale dell'Economia e del Lavoro (CNEL);
- (9) One amministratore appointed by the Alleanza delle Cooperative Italiane;
- (10) One amministratore appointed by the federated voice of Banco Alimentare, Caritas Italiana, Croce Rossa Italiana, and Comunità di Sant'Egidio jointly;
- (11) One amministratore appointed by the Conferenza delle Regioni e delle Province Autonome.

Amministratori serve six-year terms. The Consiglio meets at least eight times per year.

#### **ARTICLE 4. RELATION TO EXISTING INSTITUTIONS**

The Authority does not replace, supersede, or absorb the Banca d'Italia, INPS, the SSN, CDP (beyond authorised coordination), MASAF, AGEA, the Alleanza delle Cooperative network, Banco Alimentare, Caritas Italiana, Croce Rossa Italiana, Comunità di Sant'Egidio, or any other existing Italian institution. The Authority coordinates with these institutions on the terms set out in this Act.

#### **TITLE II. UNIVERSAL AT-COST ASSURANCE**

#### **ARTICLE 5. PERSONS COVERED**

Every person ordinarily resident in the Italian Republic, identified by Codice Fiscale, is entitled to at-cost access to the Authority's basket of staple food, household, and basic-commodity goods. Entitlement is universal, not means-tested.

#### **ARTICLE 6. THE BASKET**

The Authority shall determine the composition of the basket of staple food, household, and basic-commodity goods by regolamento of the Consiglio di amministrazione following public consultation. The basket shall include:

- (a) Staple food products at Italian nutritional baseline, coordinated with MASAF and AGEA;
- (b) Household basic-commodity goods including cleaning supplies, personal hygiene products, basic textiles, and basic kitchen equipment;
- (c) School-children supplies including writing materials, paper products, and basic equipment for the school year;
- (d) Energy-essentials supplies relevant to household basic operation;
- (e) Such other categories as the Consiglio di amministrazione determines necessary for basic-needs commodity access.

The basket is reviewed at minimum annually.

#### **ARTICLE 7. AT-COST PRICING**

The Authority operates at production cost plus a reasonable distribution allowance, calculated on the U.S. Defense Commissary Agency model under 10 USC Section 2484 (production cost plus 5 percent surcharge), adjusted for Italian operating conditions. No profit margin is added at any layer of the Authority's distribution chain.

Private producers, distributors, processors, and logistics operators contracting with the Authority are reimbursed at cost-plus-allowance terms, leaving them free to compete in the open Italian private market for premium, luxury, custom, regional, and specialty goods consistent with Articolo 41 della Costituzione.

#### **ARTICLE 8. DISTRIBUTION CHASSIS**

Authority distribution operates through:

- (a) The twenty Regional Delivery Units established under Title III;
- (b) Direct-to-household electronic-credit allocation via the Tessera Sanitaria, SPID, and CIE digital portals;
- (c) Distribution partnerships with Banco Alimentare, Caritas Italiana, Croce Rossa Italiana, and Comunità di Sant'Egidio for in-person basket pickup at existing food-aid locations;
- (d) Operational partnerships with the Bancoposta retail network of Poste Italiane S.p.A. across approximately 12,800 Italian post offices;
- (e) Cooperative-network partnerships with the Alleanza delle Cooperative Italiane (Agci + Confcooperative + Legacoop), the Banche di Credito Cooperativo (BCC) network, and the consumer-cooperative Coop network for last-mile distribution where appropriate.

### TITLE III. REGIONAL DELIVERY UNITS

#### ARTICLE 9. ESTABLISHMENT

There are established twenty Regional Delivery Units (Unità Regionali di Consegna) of the Authority, one in each Italian regione: fifteen ordinary regioni and five special-statute regioni per the definition in this Act.

#### ARTICLE 10. REGIONAL DELIVERY UNIT FUNCTIONS

Each Regional Delivery Unit:

- (a) Contracts on behalf of the Authority with Italian private agricultural producers, Italian private processors, and Italian private logistics operators in the regione;
- (b) Coordinates with the Giunta regionale and the Consiglio regionale;
- (c) Coordinates with the regional offices of AGEA and the regional Banco Alimentare network;
- (d) Coordinates with the regional Alleanza delle Cooperative network;
- (e) Reports to the Authority's Consiglio di amministrazione quarterly on regional operational status;
- (f) Maintains a public regional inventory of contracted producers, distributors, and processors.

#### ARTICLE 11. MEZZOGIORNO REGIONI COORDINATION

The Regional Delivery Units in the eight Mezzogiorno regioni (Abruzzo, Molise, Campania, Puglia, Basilicata, Calabria, Sicilia, Sardegna) coordinate additional just-transition support reflecting the persistent North-South gradient documented under Universal Foundational Citation (C) and Universal Foundational Citation (D) as load-bearing for Italian population-health stratification. The Consiglio di amministrazione shall make regolamenti specific to the Mezzogiorno operational environment, in the institutional tradition of the Cassa per il Mezzogiorno (1950-1992).

**ARTICLE 12. REGIONI A STATUTO SPECIALE**

The five Regional Delivery Units in the special-statute regioni (Valle d'Aosta, Trentino-Alto Adige, Friuli-Venezia Giulia, Sicilia, Sardegna) operate with additional provisions reflecting their respective statuti speciali, including coordination with the autonomous Province di Trento e Bolzano under the Trentino-Alto Adige statuto.

**TITLE IV. FOOD-AID NETWORK COORDINATION****ARTICLE 13. RECOGNITION OF THE FOOD-AID NETWORK**

The Parliament recognises:

- (a) Fondazione Banco Alimentare ETS (FBA), founded 1989;
- (b) Caritas Italiana;
- (c) Croce Rossa Italiana (CRI);
- (d) Comunità di Sant'Egidio;

as the load-bearing Italian food-aid coordination network.

These organisations are not replaced or absorbed by this Act. The Authority coordinates with these organisations as delivery partners.

**ARTICLE 14. COORDINATION FRAMEWORK**

The Authority establishes operational agreements (accordi operativi) with Banco Alimentare and the other recognised food-aid organisations setting out:

- (a) The terms of the in-person basket-pickup partnership;
- (b) The volume of Authority-supplied commodity provision routed through each organisation's existing operational network;
- (c) The procedure by which Authority operational support augments rather than displaces existing organisational autonomy;
- (d) The procedure by which Authority data on basket pickup is shared with the organisations, subject to Italian data-protection law (Codice in materia di protezione dei dati personali, Decreto Legislativo 196/2003 as amended) and the EU GDPR under the oversight of the Garante per la protezione dei dati personali.

#### **ARTICLE 15. STRUCTURAL DEMAND ACKNOWLEDGEMENT**

The Parliament acknowledges that Banco Alimentare and the other food-aid organisations have absorbed structural growth in Italian food-precarity demand over decades at scale incommensurate with their charitable-organisation founding mandate. The Authority assumes the structural-floor function that the food-aid organisations were never institutionally designed to assume, leaving the organisations free to recover their original supplementary-aid mission.

#### **TITLE V. COOPERATIVE AND MUTUALIST INTEGRATION**

#### **ARTICLE 16. RECOGNITION OF THE ALLEANZA DELLE COOPERATIVE ITALIANE**

The Parliament recognises the Alleanza delle Cooperative Italiane as the coordinating apex of the historic Italian cooperative movement, comprising:

- (a) Legacoop (Lega Nazionale delle Cooperative e Mutue), founded 1886;
- (b) Confcooperative (Confederazione Cooperative Italiane);
- (c) Agci (Associazione Generale Cooperative Italiane); with 39,000 affiliated enterprises, 1,200,000 employed, EUR 140 billion total revenue, and over 12 million members as load-bearing Italian institutional resources for the operational implementation of this Act.

#### **ARTICLE 17. COOPERATIVE PROCUREMENT PRIORITY**

The Authority shall apply procurement priority to cooperative enterprises affiliated with the Alleanza delle Cooperative Italiane in basket contracting, all other commercial terms being substantially equal. The Authority shall report annually to the Parlamento on the share of basket procurement contracted through cooperative vehicles.

#### **ARTICLE 18. COOPERATIVE BANKING COORDINATION**

The Authority shall enter into operational coordination agreements with the Banche di Credito Cooperativo (BCC) network and the Banche Popolari network for distribution coordination in rural and péri-urban zones where these cooperative-banking networks have established operational presence.

#### **TITLE VI. FUNDING**

#### **ARTICLE 19. NO NEW TAXATION**

This Act does not establish:

- (a) Any new Italian IRPEF (Imposta sul Reddito delle Persone Fisiche);
- (b) Any new Italian IRES (Imposta sul Reddito delle Società);
- (c) Any new Italian IVA (Imposta sul Valore Aggiunto) or change to existing IVA rates;
- (d) Any new Italian IRAP (Imposta Regionale sulle Attività Produttive);
- (e) Any new Italian accisa (excise duty);
- (f) Any new Italian imposta di bollo, imposta di registro, or other Italian tax of any kind.

The Authority funds its operations through the channels specified in Article 20.

#### **ARTICLE 20. FUNDING CHANNELS**

The Authority is funded through four coordinated channels:

- (a) State-budget appropriation by the Parlamento Italiano within the Legge di Bilancio annual cycle, on the proposal of the Ministro dell'Economia e delle Finanze;
- (b) CDP operational-coordination credit lines authorised under standard CDP S.p.A. terms;
- (c) PNRR coordinated investment within the existing EUR 194.4 billion PNRR envelope, to the extent the European Commission and the PNRR Struttura di Missione at Palazzo Chigi determine the Authority's operations consistent with the existing approved PNRR milestone framework;
- (d) At-cost revenue generated by the Authority's distribution operations.

#### **ARTICLE 21. REVENUE RING-FENCING**

Revenue generated by the Authority's at-cost distribution operations is ring-fenced for reinvestment in the Authority's operational continuity. Surpluses, if any, are remitted to CDP for application to subsequent years' Authority operations or to expansion of the basket coverage under Article 6.

#### **TITLE VII. DATA, OVERSIGHT, AND ACCOUNTABILITY**

#### **ARTICLE 22. DATA PROTECTION**

All Authority data processing is subject to the Codice in materia di protezione dei dati personali (Decreto Legislativo 196/2003 as amended) and the EU GDPR under the oversight of the Garante per la protezione dei dati personali.

#### **ARTICLE 23. PARLIAMENTARY ACCOUNTABILITY**

The Authority reports annually to the Parlamento Italiano through:

- (a) An annual report to the Commissioni Bilancio of the Camera dei Deputati and the Senato della Repubblica;
- (b) An annual report to the Commissioni Affari Sociali of both chambers;
- (c) An annual report to the Commissioni Agricoltura of both chambers;
- (d) An annual report to the Consiglio Nazionale dell'Economia e del Lavoro (CNEL);
- (e) An open public report published on governo.it.

#### **ARTICLE 24. CORTE DEI CONTI OVERSIGHT**

The Corte dei conti shall audit the Authority's operations annually under standard Italian public-finance oversight terms, with audit reports published.

## TITLE VIII. CONSTITUTIONAL POSTURE

### ARTICLE 25. CONSISTENCY WITH THE COSTITUZIONE

This Act is consistent with:

(a) Articolo 1 della Costituzione (Italy is a democratic Republic founded on labour);

(b) Articolo 41 della Costituzione (private economic initiative is free, subject to social-utility constraints);

(c) Articolo 42 della Costituzione (property rights are recognised and guaranteed by law, with expropriation possible for general interest with compensation);

(d) Articolo 43 della Costituzione (collective coordination of enterprises of pre-eminent general interest permitted by law);

(e) Articolo 47 della Costituzione (the Republic encourages and protects savings and favours popular access to ownership);

(f) Articolo 117 della Costituzione (concurrent legislative powers of State and Regioni in matters including health, food safety, and social services).

### ARTICLE 26. ITALIAN INSTITUTIONAL HERITAGE

This Act is consistent with the institutional heritage of:

(a) The Costituente Assembly (1946-1948) cross-party Republican settlement under De Gasperi, Togliatti, Calamandrei, and Einaudi;

(b) The Resistenza italiana of 1943-1945;

(c) The 2 giugno 1946 Referendum istituzionale and the proclamation of the Repubblica Italiana;

(d) The IRI institutional tradition (1933-2002);

(e) The Cassa per il Mezzogiorno (1950-1992) regional-development tradition;

(f) The Adriano Olivetti (Ivrea participatory-capitalism) and Enrico Mattei (ENI state-coordinated energy) industrial-policy lineage;

(g) The Legacoop founding of 1886 and the broader cooperative founding lineage of Confcooperative and Agci;

(h) The Italian philosophical and scientific canon (Dante, Machiavelli, Galileo, Beccaria, the Risorgimento founders, Gramsci, Montessori, Fermi, Bobbio).

## TITLE IX. TARGET COMMENCEMENT

### AND TRANSITIONAL PROVISIONS

#### ARTICLE 27. TARGET COMMENCEMENT DATE

The Authority shall commence operations on 2 giugno following the year of the entry into force of this Act, which is the Festa della Repubblica commemorating the Referendum istituzionale of 2 giugno 1946 that abolished the monarchy and proclaimed the Repubblica Italiana. This date is selected to mark the Republican-founding anniversary on which the Authority's universal-at-cost commodity assurance commences operational delivery to every person ordinarily resident in the Italian Republic.

#### ARTICLE 28. TRANSITIONAL ARRANGEMENTS

- (1) The Consiglio di amministrazione of the Authority shall be constituted within ninety days of the entry into force of this Act.
- (2) The twenty Regional Delivery Units shall be constituted within one hundred eighty days of the entry into force of this Act.
- (3) Operational agreements with Banco Alimentare, Caritas Italiana, Croce Rossa Italiana, and Comunità di Sant'Egidio shall be concluded within two hundred seventy days of the entry into force of this Act.
- (4) Basket composition shall be determined by Consiglio di amministrazione regolamento within three hundred sixty days of the entry into force of this Act.

**ARTICLE 29. REPORTING**

The first annual report of the Authority to the Parlamento shall be published not later than fourteen months after the commencement date specified in Article 27.

**TITLE X. CONNECTED PURPOSES AND SHORT TITLE****ARTICLE 30. SHORT TITLE**

This Act may be cited as the Italy Food, Resource, and Commodity Assurance Act (Legge italiana di assicurazione alimentare, delle risorse e dei beni di prima necessità).

**ARTICLE 31. RELATED LEGISLATION**

This Act is the Italian companion to the Italy Productive Capacity Authority and Energy Security Act, drafted contemporaneously and filed at [imran.theamanuensis.com/historical-apoplexy/compendium](http://imran.theamanuensis.com/historical-apoplexy/compendium). The two Acts are operationally coordinated through the Consiglio di amministrazione of the AIAARB and the equivalent governance body of the productive-capacity Authority.

**ARTICLE 32. CONNECTED PURPOSES**

For purposes connected with the foregoing.

## END OF ACT

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This draft is prepared by Imran Stanton Cooper, The Amanuensis, as the Italian national adaptation in the Historical Apoplexy AD legislative compendium (Cooper, Historical Apoplexy 2025-2026, Papers I through X). Compendium home: [imran.theamanuensis.com/historical-apoplexy/compendium](https://imran.theamanuensis.com/historical-apoplexy/compendium).